DRAFT

Highway 413 – Cumulative Effects Assessment Framework

October 2023







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Appendix A: Initial List of Potential VCs

Appendix B: Potential Data and Information Sources

Acronyms

Acronym	Definition	
CEA	Cumulative Effects Assessment	
CEAA	Canadian Environmental Assessment Act, 2012	
DPD	Detailed Project Description	
EA	Environmental Assessment	
EAA	Ontario Environmental Assessment Act, 1990	
IA	Impact Assessment	
IS	Impact Statement	
GRT	Government Review Team	
GTA	Greater Toronto Area	
ΙΑΑ	Impact Assessment Act, 2019	
IAAC	Impact Assessment Agency of Canada	
ІТК	Indigenous Traditional Knowledge	
LSA	Local Study Area	
MECP	Ontario Ministry of Environment, Conservation and Parks	
МТО	Ontario Ministry of Transportation	
OPS	Operational Policy Statement	
RSA	Regional Study Area	
TISG	Tailored Impact Statement Guidelines	
VC	Valued Component	
ZOI	Zone of Influence	

1. Purpose

As part of Stage 2 of the Environmental Assessment (EA) for the Highway 413 (formerly GTA West) Transportation Corridor Route Planning and Preliminary Design Project, various background material including federal and provincial guidance documents and samples of completed federal projects have been reviewed in order to develop a framework to assess the potential cumulative effects of the Project.

Cumulative effects are changes to the environment that are caused by an action in combination with other past, present and future human actions. Cumulative effects are described in a similar way to other impacts, but their assessment differs in one fundamental way: cumulative effects assessments (CEAs) are valued components oriented, which is defined as any part of the environment, social, and community features that are considered important by the proponent, public, scientists, Indigenous communities and government involved in the assessment process, whereas usual environmental assessments are project oriented. In other words, the point of view is shifted from looking at all components potentially affected by a given project, to all projects or sources of impact that affect a component. EA/IAs tend to focus on a scale in which only the "footprint" or the area covered by each action or source of impact of a project is considered. A CEA further enlarges the scale of the assessment to a more regional level. For the practitioner, the challenge is determining how large an area around the action should be assessed, how long in time (past and future), and how to practically assess the often complex interactions among the actions. In all other ways, CEA is similar to EA/IA and, therefore, often relies on established EA/IA practice.

The *Impact Assessment Act* (2019), formerly the *Canadian Environmental Assessment Act*, 2012 (CEAA 2012), requires that each designated project takes into account any cumulative environmental effects that are likely to result from the project in combination with the environmental effects of other physical activities that have been or will be carried out. Alternatively, the provincial EA process does not have a requirement for CEA, however proponents are encouraged to include information about potential cumulative effects and to consider their impacts to the extent possible. For the purposes of the Highway 413 Project, MTO is committed to completing a CEA for the project.





As part of the IAA federal impact assessment (IA) process¹, cumulative effects are typically assessed during the Impact Assessment phase of a designated project, where residual effects are being predicted, and are documented as part of the Impact Statement (IS). However, for the Highway 413 Project, MTO is proposing to develop the CEA framework during the Planning Phase of the federal IA process in conjunction with the preliminary effects assessment. This will allow for better integration of the CEA throughout the IA process and will link the IA and provincial EA processes. Once the IA Planning Phase is completed, including the CEA framework and the preliminary effects assessment, the federal Minister of Environment will determine whether an IA is required for the Project.

If the federal Minister of environment determines that an IA is required for the Project and it was determined that the Project has residual effects, MTO will complete and document the CEA as part of the IA process in the IS. If the federal Minister of environment determines that an IA is not required for the Project, MTO will still complete and document the CEA as part of the provincial EA process.

Based on the background review, the Project Team was able to prepare a recommended framework to complete a CEA for the Highway 413 Project. As part of developing this recommended framework, the Project Team has also prepared a proposed plan to consult with relevant technical stakeholders, the public, and Indigenous communities in finalizing the framework.

¹ For information on the IAAC IA Process, please visit: <u>https://www.canada.ca/en/impact-assessment-agency/services/policy-guidance/impact-assessment-process-overview.html</u>



2. Background

Stage 1 of the Environmental Assessment (EA) focused on taking a broad look at the transportation needs in the western Greater Toronto Area (GTA) and as part of this process, the Project Team identified transportation problems and opportunities and considered a range of potential multi-modal transportation solutions to address the problems and opportunities identified. This approach integrated the consideration of cumulative effects of significant new or improved transportation infrastructure by various proponents within a large geographical area of the Western GTA (see **Figure 2-1**) and temporally over a long planning horizon to 2031 and beyond.

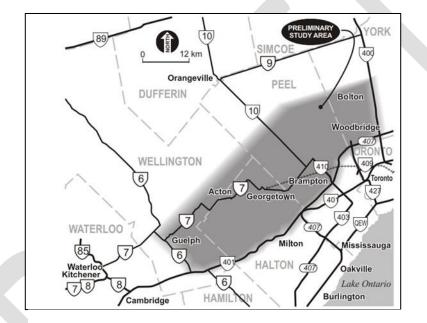


Figure 2-1: Highway 413 Preliminary Study Area

Stage 1 of the EA resulted in the development of a Transportation Development Strategy for the study area, which included the recommendation for a new transportation corridor.

MTO is currently undertaking Stage 2 of the EA. Building on the recommendations of Stage 1, the EA will identify the route (within a refined Route Planning Study Area, as illustrated in **Figure 2-2**), to determine interchange locations and complete the preliminary design for the new transportation corridor. The new multimodal transportation corridor will include: a 400-series highway, transitway and potential goods movement priority features.





For the purposes of the CEA, only the 400-series highway configuration will be assessed. As the transitway component of the project will require additional EA approvals (via a future Transit Project Assessment Process following Ontario Regulation 231/08) and funding, it will be considered a future project in the CEA.



As part of Stage 2 work, various background material including federal and provincial guidance documents and samples of completed federal projects have been reviewed in order to develop a framework to assess potential cumulative effects of the Project.

Background documents reviewed and summarized in the upcoming sections include:

• Ontario Environmental Assessment Act (EAA, 1990)

- Ontario Ministry of Environment, Conservation and Parks (MECP) Code of Practice "Preparing and Reviewing Environmental Assessments in Ontario" (MECP, 2014)
- Impact Assessment Act (IAA, 2019);
- Tailored Impact Statement Guidelines Template for Designated Projects Subject to the Impact Assessment Act (IAAC, 2020);
- Operational Policy Statement, Assessing cumulative environmental effects under the Canadian Environmental Assessment Act, 2012 (IAAC, 2015);
- Interim Technical Guidance Assessing Cumulative Environmental Effects under the Canadian Environmental Assessment Act, 2012, Draft Version 2 (IAAC, 2018);
- Examples of Guidelines for the Preparation of an Environmental Impact Statement pursuant to the Canadian Environmental Assessment Act, 2012 for the:
 - West Flemish Pass Exploration Drilling Project, Chevron Canada Limited (Chevron Canada Limited, 2018); and,
 - Lake Manitoba and Lake St. Martin Outlet Channels Project, Manitoba Infrastructure (Monitoba Infrastructure, 2018).
- Examples of Environmental Impact Statement (following CEAA 2012) of a completed project:
 - Near Surface Disposal Facility Deep River, Renfrew County, Ontario, Environmental Impact Statement (Golder Associates, 2021)
 - James Bay Lithium Mine, Environmental Impact Assessment Report, Eastmain Cree Village, Quebec (WSP, 2018)
 - Rose Lithium-Tantalum Project, Summary of the Updated Environmental Impact Assessment, Territory of Eeyou Istchee James Bay, Quebec (WSP, 2019)
 - Report of the Joint Review Panel, Site C Clean Energy Project (B.C. Hydro and Power Authority, 2014)
 - Ajax Mine Project, Joint Federal Comprehensive Study/ Provincial Assessment Report (CEAA, 2017)

The following section includes a summary of key findings from each of the reviewed background documents. Additional documents were reviewed but were deemed irrelevant to this CEA framework; a summary of these documents is included in **Section 2.1.**



2.1 Summary of Background Review

Reference Document	Applicable to the CEA Framework (Y/N)	Studied as part of background review? (Y/N	Key Findi
Ontario <i>Environmental Assessment Act</i> , 1990	Yes	Yes	The OEAA does not include requirem however, through the Codes of Practic consider cumulative impacts to the ex considered applicable to the CEA fran required.
Code of Practice "Preparing and Reviewing Environmental Assessments in Ontario" (MECP, 2014)			The Code of Practice recommends in cumulative effects of the project in the proponents to consult with governme approved projects that will be built in in the cumulative effects assessment
	Yes	Yes	It recommends assessing potential cu assessment during the preparation of
			Lastly, it recommends reviewing the Cumulative Environmental Effects un <i>Assessment Act</i> (CEAA), 2012, prepabe useful in conducting a CEA.
Impact Assessment Act (IAA, 2019)			Paragraph 6(1) of the IAA: "(m) to encourage the assessment of activities in a region and the assessm and the consideration of those asses Paragraph 22(1) requires proponents
	Yes	Yes	 "(a) the changes to the environme conditions and the positive and ne changes that are likely to be caus designated project, including:
			 (ii) any cumulative effect designated project in con activities that have been
Tailored Impact Statement GuidelinesTemplate for Designated Projects Subject tothe Impact Assessment Act (IAAC, 2020)	Yes	Yes	Section 22 of the TISG Template incluproponents to identify and assess the using the approach described in IAAC

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ements for assessing cumulative effects; ctice, proponents are encouraged to extent possible. Therefore, it may be ramework, although not technically

including information about potential the EA documentation. It also recommends nent agencies to identify any alreadyn the future, and to consider these projects nt.

cumulative impacts through a qualitative of the EA documentation.

e Technical Guidance Assessing under the *Canadian Environmental* pared by the federal government as it may

of the cumulative effects of physical sment of federal policies, plans or programs essments in impact assessments." hts to consider the following factors:

nent or to health, social or economic negative consequences of these used by the carrying out of the

ects that are likely to result from the combination with other physical en or will be carried out"

cludes general requirements for he designated project's cumulative effects AC's guidance documents and summarized



Applicable to the CEA Framework (Y/N)	Studied as part of background review? (Y/N	Key Find
		in the following sections. According t are to be assessed in relation to curr economic effects.
		This document was created to support 2012 and has been adopted under the requirements and 5-step approach to effects of designated projects under According to the OPS, all cumulative should consider the following five step
Yes	Yes	 scoping, analysis, mitigation, significance, and follow-up. As well, it states that all EAs must cleated that have been used to assess cumulation.
Yes	Yes	 This document was created to support 2012 and has been adopted under the recommended generic approach and Step 2 presented in the OPS. It also sub-steps that together allow practities Step 1: Scoping: Step 1.1: Identifying Valued Com Step 1.2: Determining Spatial Bo Step 1.3: Determining Temporal I Step 1.4: Examining Physical Actionary Carried out Step 2: Analysis Step 2.1: Analyzing various types
	Yes	Framework (Y/N) review? (Y/N) Yes Yes

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g to the TISG Template, cumulative effects umulative environmental, health, social and

port implementation of the previous CEAA the IAA. It sets out the general to consider the cumulative environmental er CEAA 2012.

ve environmental effects assessments steps

clearly explain and justify the methodologies nulative environmental effects.

port implementation of the previous CEAA r the IAA. The guide provides the and methodologies for completing Step 1 and so breaks down each step into a series of titioners to complete Step 1 and Step 2.

mponents

Soundaries

Boundaries

ctivities that have been and will be

es of data and information

itations and Uncertainty in The Analysis





Reference Document	Applicable to the CEA Framework (Y/N)	Studied as part of background review? (Y/N	Key Find
Considering Aboriginal traditional knowledge in environmental assessments conducted under the <i>Canadian</i> <i>Environmental Assessment Act</i> (IAAC, 2015A)	Yes	No	This document provides guidance or Aboriginal Traditional Knowledge (A available to the project team could be effects and be included as part of the without breaking obligations of confid appropriate ethical standards.
Determining Whether a Designated Project is Likely to Cause Significant Adverse Environmental Effects under CEAA 2012 (IAAC, 2015B)	Yes	Yes	This document was created to support 2012 and has been adopted under the CEAA 2012 provisions related to det likely to cause significant adverse en IAAC generic approach). Specifically provisions when the Canadian Enviror responsible authority. The approach followed in the Highway 413 recomm Section 3.1.4.
A Reference guide for the <i>Canadian</i> <i>Environmental Assessment Act</i> Assessing Environmental Effects on Physical and Cultural Heritage Resources (IAAC, 1996)	Yes	No	 This guide is not intended to replace several reference guides intended to the Interim Technical Guidance prep complimentary to the Technical Guid individual, cross-cutting issues speci discussing the relevant requirement of a project on tangible cultural here is reviewing the concept of cultural here is proposing a framework to assess cultural heritage resources under resources
Technical Guidance for Assessing Physical and Cultural Heritage or any Structure, Site or Thing (IAAC, 2015C)	Yes	No	This document was created to support 2012 and has been adopted under the CEAA 2012 provisions related to the environment on physical and cultura that is of historical, archaeological, p

dings/Rationale

on how community knowledge and ATK), or Indigenous Traditional Knowledge, be used for the assessment of cumulative the selected methodological approach, ifidentiality, if any, while also maintaining

port implementation of the previous CEAA the IAA. It supports the implementation of letermining whether a designated project is environmental effects (i.e., Step 4 in the ally, it provides guidance on how to apply the vironmental Assessment Agency is the ch described in this document will be mended framework and is summarized in

ce any methodological manual. It is one of to provide the supporting documentation for epared by IAAC. This reference guide is uidance but goes into more detail on ecifically related to:

nents of the IAA to consider the effects heritage resources

al heritage resources

essment of cultural heritage resources

ss a project's environmental effects on er the IAA

on assessing cultural heritage

port implementation of the previous CEAA the IAA. It supports the implementation of ne effects of any changes to the ral heritage or on any structure, site or thing paleontological or architectural significance.

₱₽₺₺₳ ₸₽ ₽₽₺₺₽₽₽ ₽



Reference Document	Applicable to the CEA Framework (Y/N)	Studied as part of background review? (Y/N	Key Find
			It provides preliminary guidance on h IAAC is the responsible authority.
Technical Guidance for Assessing the Current Use of Lands and Resources for Traditional Purposes under CEAA 2012 (IAAC, 2015D)	Yes	No	This document was created to support 2012 and has been adopted under the CEAA 2012 provisions related to the environment on the current use of late by Aboriginal peoples. It provides guidesignated project when IAAC is the conducted by a review panel.
Summary of Guidance: Describing Effects and Characterizing Extent of Significance (IAAC, 2023)			The guidance explains how to asses and applies to projects under the IAA approach to:
			 describing the environmental, hea are likely to be caused by the car
	Yes	Yes	 characterizing the extent to which federal jurisdiction, and those tha effects ("adverse federal effects")
			This document is intended to suppor the preparation of an Impact Stateme with other Impact Assessment Ageno guidance instruments. This documen Impact Assessment Report.
Waterloo Airport Runway Project, Runway 14-32 Extension, Detailed Project Description, Region of Waterloo International Airport (MTE, 2021)	No	No	A CEA was not completed for the Wa potential impacts only. A Scoped En- and studied impacts to the natural er analysis of "Residual Impacts after M has no significant impacts.
Proposed regulation for a streamlined environmental assessment process for the	No	No	The regulation does not include any CEA for the Highway 413 Project.

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how to conduct the assessment when

port implementation of the previous CEAA the IAA. It supports the implementation of ne effects of any changes to the lands and resources for traditional purposes juidance on how to conduct the EA of a ne responsible authority or supports an EA

ess a designated project's potential effects AA. The guidance specifically outlines the

ealth, social and economic effects that arrying out of a project; and

ch the likely adverse effects within hat are adverse direct or incidental s"), are significant².

ort proponents of designated projects with ment and is meant to be used in conjunction ncy of Canada (Agency) policy and ent informs the preparation of the Agency's

Waterloo project. The project assessed invironmental Impact Study was completed environment only. This study included an Mitigation" and concluded that the project

y requirements/guidelines for conducting a



² In this guidance, the term "adverse federal effects" is used to refer to a project's adverse effects within federal jurisdiction and the adverse direct or incidental effects. Effects within federal jurisdiction are defined in section 2 of the IAA. Direct or incidental effects are defined as effects that are directly linked or necessarily incidental to a federal authority's exercise of a power or performance of a duty or function that would permit the carrying out, in whole or in part, of a physical activity or designated project, or to a federal authority's provision of financial assistance to a person for the purpose of enabling that activity or project to be carried out, in whole or in part.



Reference Document	Applicable to the CEA Framework (Y/N)	Studied as part of background review? (Y/N	Key Find
Ministry of Transportation's Greater Toronto Area West Transportation Corridor project			
West Flemish Pass Exploration Drilling Project, Chevron Canada Limited, Environmental Impact Statement Guidelines (Chevron Canada Limited, 2018)	Yes	Yes	In these Guideline documents, IAAC complete the CEA for their respective described in the Agency's guidance of environmental effects.
Lake Manitoba And Lake St. Martin Outlet Channels Project, Manitoba Infrastructure, Environmental Impact Statement Guidelines (Monitoba Infrasturcture, 2018)	Yes		Although this was not included as a simulation of the second statement, the guideline encount stakeholders and Indigenous commutant the appropriate boundaries to as
Near Surface Disposal Facility Deep River, Renfrew County, Ontario, Environmental Impact Statement (Golder Associates, 2021)	Yes	Yes	This document provides a comparable described by IAAC in the Interim Tech Environmental Effects can be utilized project. The documents explains the the IAAC general approach, which are Guidance. It provides examples of for implemented to ensure the project do long term.
James Bay Lithium Mine, Environmental Impact Assessment Report, Eastmain Cree Village, Quebec (WSP, 2018)	Yes	Yes	This assessment serves as an example related to the traditional use of land lead the assessment analyzed cumulative territory and overall traditional praction fishing and trapping activities of designing the territory and its resources for assessment determined that no sign on the traditional use of the territory mitigation, monitoring, or follow-up with the territory and territory and territory and territory and territory and territory and the territory and the territory and the territory and the territory and territory and the territory and territory and the territory and territory and the territory and terri
Rose Lithium-Tantalum Project, Summary of the Updated Environmental Impact Assessment, Territory of Eeyou Istchee James Bay, Quebec (WSP, 2019)	Yes	Yes	Similar to the James Bay Lithium Mir example of how to assess cumulative land by Indigenous communities. As how to mitigate residual cumulative e project could result in residual cumul use of lands and resources. As such follow-up programs were determined communities, and the advice of gove municipal). This allowed the project to significantly impacting the Cree communities

dings/Rationale

C provided the proponents with key steps to ive project. These steps follow the approach e documents related to cumulative

a specific requirement for the Environmental couraged the proponent consult with key nunities prior to finalizing the choice of VCs assess cumulative effects.

able example of how the approach echnical Guidance: Assessing Cumulative ed and adjusted to fit the scope of the ne methodology for completing Steps 3-5 of are not described in the Interim Technical follow-up programs that can be does not cause significant impacts in the

mple on how to assess cumulative effects d by Indigenous communities. Specifically, ve effects on the traditional use of the Cree tices, which mainly include the hunting, sired species, but also all other activities s for ritual or social purposes. The prificant cumulative effects were anticipated y by the Cree communities, therefore, no was required.

Aline project, this project also serves as an ive effects related to the traditional use of as well, this project provides examples of e effects since it was determined that this sulative effects on the Cree communities' ch, key mitigation measures, monitoring and ed through consultation with the Cree vernment experts (federal, provincial, and t to move forward as planned without mmunities use of the land and its resources.



Ontario 😿

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Reference Document	Applicable to the CEA Framework (Y/N)	Studied as part of background review? (Y/N	Key Find
Site C Clean Energy Project, Joint Review Panel Report (B.C. Hydro and Power Authority, 2014)	Yes	No	 This project serves as a great examply sical heritage resources caused would be adverse and significant. The panel documented its conclusionestablished three temporal boundarinotable³. For this project spatial Regional Asswere set out, and three temporal boundarinotable³. A baseline case describing the orresidual effects of projects and activities that are presently being carried out A future case without the Project effects of other projects and activities that are Project. September 5, 2012 was from the future case A Project case demonstrating the future case demonstrating the future case projects and activities as project and activities as project being carried and projects and activities that are project. September 5, 2012 was from the future case
Ajax Mine Project, Joint Federal Comprehensive Study/ Provincial Assessment Report (CEAA, 2017)	Yes	No	The project serves as an example or to Aboriginal interests and rights. IAA Office (EAO) concluded that the Ajax impacts on Aboriginal Interests, with Stk'emlupsemc te Secwépemc Natio cultural and spiritual customs, cerem <i>Pípsell</i> , which overlaps the mine site

ndings/Rationale

mple of projects having residual effects on d by the proposed project activities that

ions and rationale as part of the report, and aries as part of their assessment which are

sessment Area boundaries for each VC oundaries were established as follows:

e current status of a VC, reflecting the activities that have been and are

ect, identifying the potential adverse tivities that will be carried out, in order to taking into account the baseline case are at least as foreseeable as the s chosen to demarcate the baseline case

the predicted status of the VC, taking s of the Project combined with those due as identified in the future case without the

on how to assess cumulative effects related AAC and the BC Environmental Assessment jax Mine Project would result in adverse th the most serious potential impacts on tion 's asserted Aboriginal right to practice emonies, and traditions in the area known as ite.



³ The panel's rationale for this conclusion is available online here: https://www.ceaa.gc.ca/050/documents/p63919/99173E.pdf. Please see section 12.1.1.6 (p. 230), and section 12.1.3.1 (p. 233-234).

3. CEA Framework

Based on the background review summarized in the previous section, the following is the recommended framework for completing a cumulative effects assessment (CEA) for the Highway 413 Project. It is proposed that the CEA be carried out as part of the provincial environmental assessment process for individual projects if residual effects are predicted for the Project. As part of developing this CEA framework, the Project Team also prepared a proposed plan to consult with the relevant technical stakeholders, the public, and Indigenous communities in finalizing the framework.

The approach described in the following sections will be completed in consultation with technical and reference guidance documents prepared by IAAC that support the CEA. Some of these guidance documents include, but are not limited to:

- Determining Whether a Designated Project is Likely to Cause Significant Adverse Environmental Effects under CEAA 2012 (IAAC, 2015B);
- Considering Aboriginal Traditional Knowledge in Environmental Assessments Conducted Under the CEAA 2012 (IAAC, 2015A);
- A Reference Guide for the CEAA 2012: Assessing Environmental Effects on Physical and Cultural Heritage Resources (IAAC, 1996);
- Technical Guidance for Assessing Physical and Cultural Heritage or any Structure, Site or Thing (IAAC, 2015C);and
- Technical Guidance for Assessing the Current Use of Lands and Resources for Traditional Purposes under CEAA 2012 (IAAC, 2015D).

3.1 5-Step Approach

Step 1 – Scoping

Scoping for the CEA should be started after the assessment of potential project-specific environmental effects. During this step, a 5-step process will be completed to set the parameters that will define the scope of the assessment. This includes:

Identifying VCs for which residual environmental effects are predicted;

- Determining spatial and temporal boundaries to capture potential cumulative effects on these VCs; and
- Examining the relationship of the residual environmental effects of the project with those of other physical activities.

At the end of this step, the VCs identified will be carried forward to Step 2: Analysis.

The following sections describe the recommended methodologies to complete each of the 5 steps required to complete the scoping process.

3.1.1.1 Step 1.1: Identifying Valued Components (VCs)

To ensure consistency throughout the Project, the factors and sub-factors previously used in the route alternatives assessment (**Appendix A**) will be considered as the initial list of VCs and will be reviewed and evaluated using the criteria recommended by IAAC in the Interim Technical Guidance: Assessing Cumulative Environmental Effects under the *Canadian Environmental Assessment Act*, 2012, Draft Version 2 (IAAC, 2018). Additional criteria were added from the different project examples reviewed as summarized in **Section 2.1**. The rationale for adding each of the additional criterion is explained below. The table below includes the combined list of criteria as recommended by IAAC and those used in similar projects.



Table 3-1: Criteria for selecting VCs for the Highway 413 Project

Criteria	Source	Rationale
1. Has residual environmental effects resulting from the potential environmental impacts	Interim Technical Guidance: Assessing Cumulative Environmental Effects under the <i>Canadian</i> <i>Environmental Assessment Act</i> , 2012, Draft Version 2 (IAAC, 2018)	IAAC recommended generic approach to identifying VCs
2. Are highly valued by experts or by the public, stakeholders, and Indigenous communities	James Bay Lithium Mine, Environmental Impact Assessment Report, Eastmain Cree Village, Quebec (WSP, 2018)	To ensure major concerns expressed by stakeholders, public, and Indigenous communities are properly addressed.
3. Are identified or protected by law/regulations	Near Surface Disposal Facility Deep River, Renfrew County, Ontario, Environmental Impact Statement (Golder Associates, 2021) And James Bay Lithium Mine, Environmental Impact Assessment Report, Eastmain Cree Village, Quebec (WSP, 2018)	To ensure features/species of conservation status or concern (e.g., rarity, sensitivity, uniqueness, heritage value, etc.) are protected, as much as possible, or that protection measures described in the relevant laws/regulations are met.
4. Are analyzable, based on reliable and adequate data, in terms of both the	Rose Lithium-Tantalum Project, Summary of the Updated Environmental Impact Assessment,	Measurement indicators represent properties of the environment and VCs that, when changed, could result in or



Criteria	Source	Rationale
reference case and historical information	Territory of Eeyou Istchee James Bay, Quebec (WSP, 2018)	contribute to an effect on assessment endpoints. Assessment endpoints are qualitative expressions used to assess the significance of residual effects on VCs and represent the key properties of the VC that should be protected for future human generations. This ensures the same systematic and rigorous approach is applied to each VC.
		E.g., changes in habitat quantity and quality (measurement indicators) are used to assess the significance of residual effects from the Project on the ability of a wildlife population to remain self-sustaining and ecologically effective (an assessment endpoint.

For each of the VCs, the team will gather information on the VCs of particular relevance to the CEA through **consulting with key stakeholders and the public** (e.g., comments from the public, Indigenous communities, experts, government and nongovernmental organizations). To do so, the team will develop a registry of VCs that may have residual effects based on the results of the project-specific effects assessment.

Once the list of VCs having residual effects is compiled, the team will begin gathering VC information of specific interest to the CEA through the following data and information sources:

- scientific and science-based literature;
- current legislation;
- completed or in-progress EAs (federally or any other jurisdiction);
- available mapping (e.g., historical air photos, geomorphological data, hydrological data, vegetation mapping, or topographical maps);
- government websites (e.g., for land use plans, development strategies, or open data);
- regional studies conducted under CEAA 2012 and IAA, 2019;
- other regional studies (e.g., conducted by a province);
- monitoring information, status assessments, or management plans from resource management agencies;
- input from the public, Indigenous communities the scientific community, and government agencies; and
- baseline studies.

Refer to **Appendix B** for the initial list of data and information sources anticipated to be utilized for this assessment.

Documentation of the scoping step will take the form of two lists of VCs: those that are carried forward to Step 2, and those that are not carried forward, supported by a rationale.



3.1.1.2 Step 1.2: Determining Spatial Boundaries

The VC-centered spatial boundaries method is the recommended method for determining the spatial boundaries for each of the VCs identified in Step 1.1.

Under this approach, spatial boundaries are based primarily on the VC's geographic range and the zone of influence (ZOI) of the project for the VC. Typically, spatial boundaries will vary according to the VC, either based on ecosystem or urban planning considerations, which will, in turn, facilitate the data collection and historical trend analysis. Similar to the potential environmental effects assessment, a ZOI will be determined for each VC in accordance with the relevant regulation. For example, for identified archeological features, the Ontario Heritage Act will be used to define the ZOI.

3.1.1.3 Step 1.3: Determining Temporal Boundaries

Time horizons for the project or selected physical activities should include timelines associated with **construction**, **operation**, **decommissioning and abandonment**. However, decommissioning and abandonment timelines are not applicable to the project since highways are considered permanent infrastructure and therefore there are no plans for closure or post-closure.

Temporal boundaries will support the consideration of cumulative effects for **each VC** identified for the CEA. Past and present temporal boundaries will be determined for each VC through analyzing available information in order to determine a reasonable time range. Past temporal boundaries will be based on available historic information for each VC.

Future temporal boundary will be set based on the following two phases, as explained above, with some exceptions to certain disciplines:

- Construction phase: This phase includes site preparation and all activities associated with the construction of the Project. A detailed list of physical activities to be completed during this phase will be developed according to the anticipated construction schedule.
- Operations phase: This phase includes all activities associated with the operations and maintenance of the highway. Exact timing will be developed based on the construction end date.

3.1.1.4 Step 1.4: Examining Physical Activities that have been carried out

The following methodology has been identified as the recommended method to determine which past and existing physical activities to include in the Highway 413 CEA.

Using direct evidence relating to past and existing physical activities with VCs

Reasonable effort should be made to identify past and existing physical activities based on direct evidence available from the historical record and other reliable sources, such as reports, community knowledge or ITK.

Data and information on physical activities that occurred in the distant past is often limited. The challenge generally increases as the study extends into the past. In such circumstances, the information may still provide some insight determining physical past physical activities in relation to each VC.

Data and information on existing physical activities, or those that occurred in the recent past, are much easier to find. Sources include recent EA reports and land-use planning documents. Refer to **Appendix B** for the initial list of data and information sources anticipated to be utilized for this assessment.

In some cases, information on past or existing physical activities may help identify appropriate mitigation measures. Information on existing physical activities should cover their full lifecycles, particularly if decommissioning is certain or reasonably foreseeable.

It would also be useful to consider another type of past action that is not presently specified in the IAAC guidance documents, which is the effect of regulations. For example, species protection, urban planning or pollution regulations. These affect a "physical" component but are not "physical activities" as such. In an area like the one affected by this project, they may be important factors to consider either in past, present or future effects.

3.1.1.5 Step 1.5: Examining physical activities that will be carried out

A future physical activity would be considered as certain to proceed for the Highway 413 project, and would be included in a CEA if one or more of the following criteria are met:

- The physical activity has received approval in whole or in part, such as:
 - o environmental assessment approval;

- pre-development approval for early works, permits for exploration, or collection of baseline data; or
- o some other regulatory approval from a province.
- The physical activity is under construction; and/or
- The site preparation is being undertaken.

A future physical activity could be considered reasonably foreseeable and should generally be included in the Highway 413 CEA if one or more of the following criteria are met:

- The intent to proceed is officially announced by a proponent. This information could be found in news media, the proponent's website or via an announcement from the proponent directly to regulatory agencies.
- The physical activity is under regulatory review (i.e., the application is in process). This can be known, for example, if information about the review or application is available on a government website, or an EA notice has been made public.
- The submission for regulatory review is imminent. This could be known if the collection of data has already commenced, regulatory authorities have been contacted about information requirements, or through an announcement from the proponent.
- The physical activity is identified in a publicly available development plan that is approved or for which approval is anticipated.
- The physical activity supports or is consistent with the long-term economic or financial assumptions and engineering assumptions made for the Project's planning purposes.
- All physical activities required for the Project to proceed.
- The economic feasibility of the Project is contingent upon the future development.
- The completion of the Project would facilitate or enable the future development.



The criteria in the last three preceding bullets often relate to what is described as **"induced development**". If the induced development is certain or reasonably foreseeable, it should be considered in the CEA. To do so, the Project Team will rely extensively on stakeholder and Indigenous communities consultation and will take into consideration the mitigations suggested to reduce potential cumulative effects.

Step 2 – Analysis

This step builds on the results of scoping (Step 1) and considers how all physical activities identified during the scoping stage may affect the VCs within the spatial and temporal boundaries determined for the Highway 413 assessment of cumulative effects.

During this step, the team will complete a 2-step process to complete the analysis of the potential effects physical activities may have on the VCs.

The following describes the 2-step process:

- 1. Analyze available data and information within time and spatial boundaries specific to each VC and,
- 2. Address data limitations and uncertainty in the analysis.

The residual effects analysis is based on the environmental interactions that are determined to be primary in the **pathway analysis**. For primary pathways that require a residual effects analysis, the concept of assessment cases is applied to estimate the incremental and cumulative effects from the Highway 413 Project, as well as previous, existing, and reasonably foreseeable developments. The residual effects analysis is completed for the following assessment cases:

- 1. Base Case: This scenario represents existing conditions and characterizes effects from previous and existing developments and activities. The Base Case reflects the effects of existing disturbances, such as forestry, transportation, agricultural, mining, and residential and recreational development. Current effects from the existing operations and activities on the project site are considered part of the Base Case. Establishing a Base Case is broken down into two steps:
 - I. describe a past situation for each VC within its pertinent spatial boundaries.
 - II. For each VC, the effect of past actions (population decline, increase etc.) are assessed up to present.



- 2. Application Case: This scenario represents predictions of the effects of the Base Case combined up to its pertinent spatial limits with the effects that may result from the Highway 413 Project. The Application Case considers potential effects from the Highway 413 Project during construction and operations phases. For this scenario, it is important to determine if these effects contribute to the deterioration of a VC or counteract (fix) past negative effects.
- 3. Reasonably Foreseeable Development Case: This scenario represents predictions of the cumulative effects of the Application Case, which includes the Base Case, plus projects that are currently under application review or that have officially entered a regulatory application process and are therefore considered reasonably foreseeable within the VCs spatial limits, and not the regional limits. Reasonably foreseeable developments in the VCs spatial boundary that are anticipated to overlap with potential effects of the Highway 413 Project may include the future transitway, new/upgrades to research and development facilities, new support infrastructure, and on-going decommissioning and environmental remediation activities on the Project site. As well, there may be overlap of the construction period with limited construction at neighbouring development sites.

3.1.1.6 Step 2.1: Analyzing available data and information within time and spatial boundaries specific to each VC

Having access to data and information related to other physical activities and traditional and community knowledge is critical for conducting the Step 2 analysis.

To make decisions about which data is to be collected or generated, the team will need to have a clear understanding of how the data and information will be used in the assessment, how to establish a proper scale of analysis, and what methodologies and specific methods will be employed for their analysis.

A combination of the following two (2) options is identified as the recommended method for the Highway 413 Project to complete the analysis of various types of data and information.

1. Using information about current and past environmental conditions

A past baseline will be established based on available and reliable data. Establishing a valid past reference is key to determining historic trends of a given VC in relation to the present situation. A critical review of available information will be done to establish the most accurate baseline possible. Present baseline data will be compared to past conditions to reveal spatial or temporal patterns or trends so that predictions can be made. Information on past environmental conditions may also help establish if present-day VC conditions are likely to be stable.

2. Using Indigenous Traditional Knowledge (ITK) and Community Knowledge

In consultation with reference guide 'Considering Aboriginal Traditional Knowledge in Environmental Assessments Conducted Under the CEAA 2012' (IAAC, 2015A), the Project Team will collect and incorporate available community knowledge and ITK to the extent that communities are willing to share to inform the assessment of cumulative effects. The Team will also describe and include ITK as a part of the selected methodological approach, without breaking obligations of confidentiality, if any, while also maintaining appropriate ethical standards. As well, the Project will abide by existing community agreements, if any, around the assessment of cumulative effects. The agreements will help establish the key elements of VC selection, time/spatial boundaries (including determining reasonable time limits), and the braiding of the two knowledge systems (ITK and Western science). As well, the Project Team will engage the communities on the reasonable time limits for past temporal boundary to ensure the communities recognize the validity of the CEA.

3.1.1.7 Step 2.2: Addressing Data Limitations and Uncertainty in the Analysis

The Highway 413 Project Team will work to meet the requirement to assess cumulative effects in the face of data limitations and uncertainty. The assessment will present a complete picture of the potential types and scale of cumulative effects and the data required and used for their assessment, as is possible. While there are frequent data limitations in CEA that cannot be fully overcome, the uncertainties that result from these limitations will be documented.

Assumptions used in modelling and other analytical methods may limit the analysis. Where possible, it will be noted if results are sensitive to small changes in assumptions.

The following is identified as the recommended method to address data limitations and uncertainties for the Highway 413 Project.

Using various sources and types of knowledge

A variety of approaches for addressing data limitations are available, including:

- use of ITK and community knowledge to fill data gaps;
- use of surrogate data from similar areas to estimate past environmental conditions;
- use of surrogate data from similar physical activities to predict cumulative effects;
- modelling to assess possible cumulative effects over the range of future conditions; and
- inferences based on an appropriate body of knowledge, using professional judgment.

Refer to **Appendix B** for the initial list of data and information sources anticipated to be utilized for this assessment.

Step 3 – Mitigation

Once project components and/or activities with the potential to affect the surrounding environment are identified and mitigation measures are determined, a pathways analysis is used to further assess potential residual effects.

Where effects are adequately mitigated and are not forwarded for further analysis, the reasons for concluding the assessment at this stage are articulated. Primary pathways that may lead to residual effects after incorporating mitigation are carried forward to Step 4 for residual effects characterization.

Each potential pathway will be evaluated and described as follows:

- No linkage: Analysis of the potential pathway reveals that there is no valid linkage between the Highway 413 Project and the VC, or the pathway is removed by environmental design features or mitigation. In this case, the Highway 413 Project would not be expected to result in a measurable environmental change and would therefore have no residual effect on a VC relative to existing conditions or guideline values.
- Secondary: The pathway could result in a measurable minor environmental change, but would have a negligible residual effect on a VC relative to existing conditions or guideline values, and is not expected to contribute to effects of

other existing, approved, or reasonably foreseeable developments to cause a significant effect.

 Primary: The pathway is likely to result in an environmental change that could contribute to residual effects on a VC relative to existing conditions.

Step 4 – Significance

The recommended approach to determining if a project is likely to cause significant adverse environmental effects consists of three stages:

- Stage 1: Determining whether the residual environmental effects are **adverse**.
- Stage 2: Determining whether the residual adverse environmental effects are significant.
- Stage 3: Determining whether the significant adverse environmental effects are likely.

This approach is carried out for each residual adverse environmental effect using VCs to focus information gathering on each effect.

3.1.1.8 Stage 1: Adverse

Only residual environmental effects that are adverse are considered in the determination of significance. Positive effects/benefits of the project will be determined through the environmental impact assessment process but will not be considered in the CEA framework. Identification of adverse effects is the result of the scoping, analysis and mitigation steps of the CEA framework (steps 1-3 - **Section** Error! Reference source not found.). The identification of residual adverse environmental effects applies to the full life cycle of the project: construction, operation, decommissioning and abandonment of the project.

An adverse environmental effect can be described in qualitative or quantitative terms. It may be described using the direction of the residual effect. Direction indicates whether the residual effect on a VC is negative (i.e., less favourable), positive (i.e., improvement), or neutral (i.e., no change). Neutral and positive changes are not assessed for significance.

Examples:

Loss of fish or fish habitat

- Migratory bird mortality
- Decline in the health, status, or condition of marine plants
- Reductions in species diversity or abundance of marine animals
- Reduction in air quality on federal lands or in another province during project operation
- Loss of, or damage to, habitats, including habitat fragmentation that would affect the current use of lands and resources for traditional purposes by Indigenous communities

3.1.1.9 Stage 2: Significant

This stage involves considering if the residual adverse environmental effects identified in Stage 1 are significant for each potentially affected VC.

Key criteria (further described below) that should be considered in this stage include:

- Magnitude;
- Geographic extent;
- Timing;
- Frequency;
- Duration; and,
- Reversibility.

These criteria are the principal factors recommended to predict significance. The magnitude of a residual environmental effect is determined by the change in a measurement indicator from a project interaction. Residual adverse effects are to be classified using discipline specific criteria and definitions. Available registries and agencies will also be utilized, and the project team will consult/seek advice on the most appropriate projects to incorporate as part of the assessment.

Magnitude: Magnitude is a measure of the intensity of a residual effect, or the degree of change caused by the Highway 413 Project (and other developments, if applicable) relative to baseline conditions, guidelines, or threshold values.
 Magnitude is typically classified into three scales: negligible to low, moderate, and high. The scales of magnitude are specific to each VC or discipline of study

and incorporate the geographic extent and duration of residual effects in context of the properties of VC assessment endpoints. Where possible, magnitude is reported in absolute and in relative terms.

- Geographic extent: This criterion refers to the spatial extent of the effect, and is different from the spatial boundary (i.e., study area) for the residual effects analysis. The spatial boundary for the residual effects analysis represents the maximum area used for the assessment and is related to the spatial distribution and movement of VCs. The geographic extent of residual effects can occur on multiple scales within the spatial boundary of the assessment. Geographic extent refers to the area affected and is often categorized into three scales: local, regional and beyond regional.
- Timing: Timing considerations should be noted when it is important in the evaluation of the environmental effect (e.g. when the environmental effect could occur during breeding season, or during a period of species migration through the area). It may also be relevant to discuss variation in timing of project activities, such as reservoir level fluctuations, and how that may cause varying environmental effects. For non-biophysical environmental effects, it is important to take into account seasonal aspects of land and resource use and whether timing is related to Aboriginal spiritual and cultural considerations.
- Frequency: Frequency refers to how often a residual effect will occur and may be expressed as isolated, periodic, or continuous. Frequency is explained more fully by identifying when the residual effect occurs (e.g., once at the beginning of the Highway 413 Project). Timing was not included as a separate criterion. If the frequency is periodic, then the length of time between occurrences and the seasonality of occurrences (if present) is discussed.
- Duration: Duration is defined as the amount of time (usually in years) from the beginning of a residual effect on when the residual effect to a VC is reversed and is expressed relative to Highway 413 Project phases. Duration has two components. It is the amount of time between the start and end of a Project activity or stressor (which is related to Project development phases), plus the time required for the residual effect to be reversed.
- Reversibility: After removal of the Highway 413 Project activity or stressor, reversibility is the likelihood that the Highway 413 Project will no longer influence a VC in a future predicted period. Reversibility usually has only two alternatives: reversible or irreversible. The period is provided for reversibility (i.e., duration) if a

residual effect is reversible. Permanent residual effects are considered irreversible.

Once each criterion has been defined and/or assessed for each of the potentially affected VCs, a qualitative assessment will be completed to determine overall effect significance. An important factor in determining significance is whether cumulative effects would require further monitoring and will be carried out to Step 5.

It should be noted that significance determination is a characteristic of CEAA 2012, but has been abandoned in the IAA for the more subtle "extent of significance". Therefore, consultation with IAAC will be required to limit any potential uncertainties associated with significance determination.

3.1.1.10 Stage 3: Likely

The determination of likelihood is based on consideration of probability and uncertainty and is considered only when it is established through Stage 2 that one or more predicted residual adverse effects are significant.

Likelihood: Likelihood is the probability of an effect occurring and is described in parallel with uncertainty. This criterion may be influenced by a variety of factors, such as the likelihood of disturbance occurring or the likelihood of mitigation being successful. Four classification categories are typically used: unlikely, possible, likely, and highly likely.

Table 3-2 presents an example of assessment criteria for classifying predicted residual adverse effects to Greenhouse Gases and could form the basis for a Highway 413 significance assessment template.

Table 3-3 provides suggested criteria for extent of significance determinations and represents a sliding scale of likely adverse effects on a valued component, ranging from negligible/low to moderate to high. Adverse residual federal effects may include criteria from different levels. For example, an effect may be low in magnitude, moderate in spatial extent and irreversible. The final characterization of extent of significance should be informed by a reasonable weighing of all evidence and rationales provided (IAAC, 2023).





Table 3-2 Example of assessment criteria for classifying predicted residual adverse effects to Greenhouse Gases

Direction	Magnitude	Geographic Extent	Duration	Frequency	Reversibility	Likelihood	Overall Significance
concentration for an indicator compound represents a decrease from Base Case. Negative: Maximum concentration for an indicator compound represents an increase from Base Case. Neutral: No change in concentrations of an indicator compound relative to Base Case.	Low: Maximum concentration for an indicator compound is less than 50% of the corresponding criteria. Moderate: Maximum concentration for an indicator compound is above 50% and below 100% of the	limited to within the LSA. Regional: Effect extends beyond the LSA but is contained within the RSA. Beyond Regional: Effect extends	not evident beyond the construction phase. Medium-term: Effects	confined to a specific discrete period. Frequent: Effects occur intermittently, but repeatedly, or continuous over the assessment period.	state in environment is not permanent. Irreversible: Change of	Medium: Effect is likely to occur.	Qualitative analysis determining overall significance and whether a monitoring program is required. The final characterization of extent of significance should be informed by a reasonable weighing of all evidence and rationales provided.

Table 3-3 Suggested criteria for characterizing extent of significance of adverse federal effects (IAAC, 2023)

Negligible* or Low	Moderate	
Effects are likely to be negligible or minor in scale, negligible or low in magnitude, of short duration, infrequent, small in spatial extent, reversible or readily avoided, and to generate few or minor impacts in social or ecological contexts. Mitigation measures will allow baseline conditions to remain largely unchanged.	Effects are likely to be medium in scale, moderate in magnitude, of moderate duration, occasionally frequent, possibly/partially reversible, and to generate a moderate level of impacts in environmental, health, social or economic contexts. Mitigation measures may not fully eliminate, reduce, control or offset effects but should enable affected communities to maintain health, social and economic well-being, and should prevent the diminishment or loss of key components of the environment.	Effects are likely to be sev permanent/long term, freq extent or within an area of traditional territory, Indiger sensitivity). High levels of economic contexts are ex of the effectiveness of mit unable to fully address eff diminished or lost.

* A "negligible" effect does not mean "no effect" but that an effect is sufficiently small to likely not result in a noticeable change to the valued component. However, in the context of cumulative effects, a negligible effect may be important in understanding regional effects as a whole.

High

severe in scale, high in magnitude, equent, irreversible, and over a large spatial of exclusive (i.e., reserves) or preferred (e.g., enous use or of ecological/environmental of impacts in environmental, health, social or expected. There is a high degree of uncertainty nitigation measures, or mitigation measures are effects such that valued components are



Step 5 – Follow Up

In general, monitoring is used to verify the effects predictions, identify any unanticipated effects, and provide for the implementation of adaptive management to limit these effects. Typically, monitoring includes one or more of the following categories, which may be applied during the development of the Highway 413 Project:

- Compliance monitoring: monitoring activities, procedures and programs undertaken to confirm the implementation of approved design standards, mitigation and conditions of approval and company commitments.
- Environmental monitoring: monitoring to track conditions or issues during the development lifespan of the Highway 413 Project, and to subsequently provide for the implementation of adaptive management.
- Follow-up monitoring: programs designed to test the accuracy of effects predictions, reduce or address uncertainties, determine the effectiveness of mitigation, or provide appropriate feedback to operations for modifying or adopting new mitigation designs, policies, and practices. Results from these programs can be used to increase the certainty of effect predictions in future environmental assessments.

Proposed monitoring and follow-up programs will be discussed within each discipline section. Where relevant, conceptual monitoring programs will be proposed to deal with the uncertainties associated with the effect predictions and mitigation.

4. Consultation and Engagement Program

4.1 Consultation and Engagement during the development of the CEA Framework

As part of preparing this framework, the Project Team proposes to hold two (2) rounds of review:

Round #1

Part A – Complete

The first part of Round #1 consultation and engagement took place between late fall 2022 and early winter 2023. The main purpose of Part A is to allow Indigenous communities and key technical stakeholders (i.e., regulatory authorities, namely IAAC, Health Canada, Fisheries and Oceans Canada, MECP, Ontario Ministry of Citizenship and Multiculturalism (MCM)) to review and comment on the **draft Cumulative Effects Assessment Framework**. Meetings with technical stakeholders and Indigenous communities were offered and held upon request. In the event that no meetings were requested, consultation was limited to the review of and feedback collected on the draft CEA Framework. Following this review, the draft CEA Framework was updated and the list of factors and sub-factors previously used in the route alternatives assessment was revised and augmented. As a result, a number of new factors and sub-factors were added to the Initial List of Potential VCs. (See Appendix A for reference).

Part B

The second part of Round #1 will be centered on seeking feedback from the general public and members of nearby communities. The Project Team is developing a series of electronic learning (e-learning) modules that will explain the draft CEA Framework in great detail and will be releasing them on the Project website in Fall 2023. In addition, the full draft CEA Framework will also be published on the Project website for public review and comment.



Round #2

The second round of consultation and engagement will be completed during the 30 day public review period of the IPD in the Planning Phase of the federal IA process. The purpose of this round is for Indigenous communities, key technical stakeholders, i.e., regulatory authorities, and the greater public to further review the **draft Cumulative Effect Assessment Framework**. Meetings with key technical stakeholders and Indigenous communities will be held upon request. Once this round is completed, the Project Team will make any final updates to the CEA framework (based on comments from Round #1 Part B and Round #2) and prepare the **final Cumulative Effect Assessment** Framework so that it can be used in the development of the CEA.

4.2 Consultation and Engagement during the development of the CEA

As mentioned in **Section 1**, the CEA will be completed during later stages of the federal impact assessment process or the provincial EA process, depending on outcomes of federal Minister's decision at the end of the Planning phase in the Federal IA process. The CEA will begin following the completion of the project-specific effects assessment only if residual effects are predicted for the Project. During the CEA, the Project Team will hold one (1) round of public and community consultation in the form of a Community Workshop / Public Open House, and three (3) rounds of document review with key stakeholders and Indigenous communities. In total, four (4) rounds of consultation will be conducted.

The four (4) rounds will be as follows:

Round #1

The purpose of the first round of consultation and engagement is to gather feedback on the **proposed list of VCs** to determine the VCs of particular relevance to the CEA through consulting with Indigenous communities, key stakeholders (e.g., technical experts, government and non-governmental organizations) and the public. This round of consultation will be completed in the form of a Community Workshop / Public Open House. This round of consultation and engagement will focus on collecting feedback on the draft list of VCs, which will be developed in accordance with Appendix A. During this round, a separate meeting will be held with each of the relevant Indigenous communities and stakeholders, as needed.





Round #2

Once the **final list of VCs** is determined, the second round of consultation and engagement will then begin to confirm the proposed spatial and temporal boundaries established for each VC and the list of past, existing, and future project activities to be taken into consideration. This will be completed through consulting with key stakeholders already included in the project Master Contact List and the MECP GRT list (i.e., federal and provincial government agencies, municipalities, conservation authorities, etc.) and Indigenous communities.

Round #3

The end of the second round will mark the beginning of Step 2 and later Step 3 (see **Section 3.1**) of the CEA. Once these two steps have been completed, the third round of consultation and engagement will be held to collect feedback from key stakeholders and Indigenous communities on the results of the **draft cumulative effects assessment** and proposed mitigation measures. This round will also allow the Project Team to collect feedback and comments from key stakeholders and Indigenous communities on the draft significance criteria and definitions required for Step 4 (See **Section 3.1**).

Round #4

The final round of consultation and engagement will be held to collect public, stakeholder and Indigenous community feedback and comments on the **final cumulative effects assessment**.

These four rounds will ensure that the Project Team is not missing key pieces of information with regards to surrounding ongoing projects; learn from and utilize community knowledge and ITK about the project site and past activities; ensure stakeholder and Indigenous Nation feedback is reviewed and incorporated as appropriate; and incorporate results of the consultation into the draft CEA documentation.





Appendix A: Initial List of Potential VCs

• This list is based on the list of Factors and Sub-Factors Included in the Assessment of Route Alternatives and will be modified and updated following the completion of the Project-Specific effects assessment.



Po	otential VCs		Cri	teria			
Factor	Sub-Factor	Are there residual environmental effects to the VC from the project? (Y/N and provide rationale) ⁴		protected by law/legislation? (Y/N and list all applicable law/legislation) ⁶	Is the VC analyzable, e.g., qualitative, quantitative, measurable, etc., based on reliable and adequate data? ⁷ (Y/N and provide rationale)	Decision Is the VC carried over to Step 2? (Y/N)	Rationale
1.0 Natural Environ	ment						
1.1 Fish and Fish Habitat	1.1.1 Fish Habitat	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	
	1.1.2 Fish Community	□ Yes □ No		□ Yes □ No	□ Yes □ No	□ Yes □ No	
1.2 Terrestrial Ecosystems	1.2.1 Wildlife and Wildlife Habitat	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	
	1.2.2 Wetlands	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	
	1.2.3 Woodlands and Vegetation	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	
	1.2.4 Designated/Special/ Natural Areas	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	
5		□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	



⁴ This is to be determined based on the results of the potential environmental effects analysis.

⁵ This will be determined through consultation with stakeholders, Indigenous Communities, and the public.

⁶ Text highlighted in this column is included to provide examples of relevant laws/regulations.

⁷ This will be determined based on determining the measurement indicators and assessment endpoint for each VC (see Section 3.1.1.1)

Pot	tential VCs		Cri	teria			
Factor	Sub-Factor	project?	Is the VC highly valued by experts or by the public, stakeholders, and Indigenous Communities? (Y/N and provide rationale) ⁵	protected by law/legislation? (Y/N and list all applicable law/legislation) ⁶	Is the VC analyzable, e.g., qualitative, quantitative, measurable, etc., based on reliable and adequate data? ⁷ (Y/N and provide rationale)	Decision Is the VC carried over to Step 2? (Y/N)	Rationale
1.4 Groundwater	1.4.1 Areas of Groundwater Recharge or Discharge	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	
	1.4.2 Groundwater Source Areas and Wellhead Protection Areas	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	
	1.4.3 Large Volume Wells	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	
	1.4.4 Private Wells	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	
	1.4.5 Groundwater- Dependent Commercial Enterprises	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	
	1.4.6 Groundwater- Sensitive Ecosystems	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	
1.5 Surface Water	1.5.1 Watershed / Subwatershed Drainage Features/ Patterns	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	
	1.5.2 Surface Water Quality and Quantity	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	
1.6 Air Quality and Climate Change ⁸	1.6.1 Local and regional air quality impacts (Air contaminants of concern)	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	

⁸ Following the completion of Round #1 of Consultation and Engagement during the development of the draft CEA Framework, the Project Team revised the Air Quality and Climate Change sub-factors to sub-divide GHGs and air contamianats of concern based on feedback received from the MTO Air Quality department.



Pot	ential VCs		Cri	iteria			
Factor	Sub-Factor	Are there residual environmental effects to the VC from the project? (Y/N and provide rationale) ⁴	Is the VC highly valued by experts or by the public, stakeholders, and Indigenous Communities? (Y/N and provide rationale) ⁵	protected by law/legislation? (Y/N and list all applicable law/legislation) ⁶	Is the VC analyzable, e.g., qualitative, quantitative, measurable, etc., based on reliable and adequate data? ⁷ (Y/N and provide rationale)	Decision Is the VC carried over to Step 2? (Y/N)	Rationale
	1.6.2 Climate Change and Greenhouse Gas Emissions	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No		
2.0 Land Use / Socio	-Economic Environment					· · · · ·	
2.1 Land Use Planning Policies, Goals, Objectives	2.1.1 First Nation Land Claims 2.1.2 Provincial / Federal Land Use Planning Policies/Goals/ Objectives	□ Yes □ No □ Yes □ No	□ Yes □ No □ Yes □ No	□ Yes □ No □ Yes □ No	□ Yes □ No □ Yes □ No	□ Yes □ No □ Yes □ No	
	2.1.3 Municipal (local and regional) Land Use Planning Policies / Goals / Objectives	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	
	2.1.4 Development Objectives of Private Property Owners	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	
2.2 Land Use – Community	2.2.1 First Nation Reserves	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	
		□ Yes □ No □ Yes □ No	□ Yes □ No □ Yes □ No	□ Yes □ No □ Yes □ No	□ Yes □ No □ Yes □ No	□ Yes □ No □ Yes □ No	
	Properties 2.2.4 Commercial/ Industrial Uses and Properties	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	
	2.2.5 Recreational Areas and Tourist Attractions	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	

Pote	ential VCs		Cri	iteria			
Factor	Sub-Factor	project? (Y/N and provide rationale) ⁴	Is the VC highly valued by experts or by the public, stakeholders, and Indigenous Communities? (Y/N and provide rationale) ⁵	protected by law/legislation? (Y/N and list all applicable law/legislation) ⁶	Is the VC analyzable, e.g., qualitative, quantitative, measurable, etc., based on reliable and adequate data? ⁷ (Y/N and provide rationale)	Decision Is the VC carried over to Step 2? (Y/N)	Rationale
	2.2.6 Community Facilities / Institutions	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	
	2.2.7 Municipal Infrastructure and Public Service Facilities	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	
2.3 Noise Sensitive Areas (NSA's)	2.3.1 Transportation Noise	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	
2.4 Land Use – Resources	2.4.1 Aboriginal and Treaty Rights and Use of Land and Resources for Traditional Purposes	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	
	2.4.2 Agriculture / Specialty Crop	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	
	2.4.3 Recreation	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	
	2.4.4 Aggregate and Mineral Resources	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	
2.5 Major Utility Transmission Corridors and	2.5.1 Major Existing Utility Transmission Corridors and Pipelines	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	
Pipelines	2.5.2 Major Proposed Utility Transmission Corridors and Pipelines	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	
2.6 Contaminated Pro Management	operty and Waste	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	

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Pote	ential VCs		Cri	teria			
Factor	Sub-Factor	project? (Y/N and provide rationale) ⁴	Is the VC highly valued by experts or by the public, stakeholders, and Indigenous Communities? (Y/N and provide rationale) ⁵	protected by law/legislation? (Y/N and list all applicable law/legislation) ⁶	Is the VC analyzable, e.g., qualitative, quantitative, measurable, etc., based on reliable and adequate data? ⁷ (Y/N and provide rationale)	Decision Is the VC carried over to Step 2? (Y/N)	Rationale
2.7 Landscape Composition	2.7.1 Terrain	□ Yes □ No	□ Yes	□ Yes □ No	□ Yes □ No	□ Yes □ No	
	2.7.2 Vegetation	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	
	2.7.3 Visual Impacts	□ Yes □ No		□ Yes □ No	□ Yes □ No	□ Yes □ No	
	2.7.4 Aesthetics	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	
3.0 Cultural Environm	nent						
3.1 Built Heritage and Cultural Heritage Landscapes	_	□ Yes □ No		□ Yes □ No	□ Yes □ No	□ Yes □ No	
	3.1.2 Heritage Bridges -	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	



Pc	otential VCs		Cri				
Factor	Sub-Factor	Are there residual environmental effects to the VC from the project? (Y/N and provide rationale) ⁴	Is the VC highly valued by experts or by the public, stakeholders, and Indigenous Communities? (Y/N and provide rationale) ⁵	protected by law/legislation? (Y/N and list all applicable law/legislation) ⁶	Is the VC analyzable, e.g., qualitative, quantitative, measurable, etc., based on reliable and adequate data? ⁷ (Y/N and provide rationale)	Decision Is the VC carried over to Step 2? (Y/N)	Rationale
	conservation easement under the Ontario Heritage Act, or listed by local, provincial or federal jurisdictions.	је					
	 3.1.3 Cultural Heritage Landscapes (CHL) - These resources may be identified through designation or heritage conservation easement under the Ontario Heritage Act, listed by local, provincial or federal jurisdictions, or identified as potential Heritage Resources as part of the Environmental Assessment process. 	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	
3.2 Archaeology	3.2.1 Pre-Contact and Contact Indigenous Archaeological Sites	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	
	3.2.2 Historic Euro- Canadian Archaeological Sites	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	
	3.2.3 Indigenous Burial Sites	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	
	3.2.4 Cemeteries	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	



Pote	ential VCs		Cr	iteria			
Factor	Sub-Factor	environmental effects to the VC from the project?valued by experts or by the public, stakeholders, and Indigenous Communities?Is the VC identified or protected by Iaw/legislation?e.g., qualitative, quantitative, measurable, etc., based on reliable ar adequate data?7		quantitative, measurable, etc., based on reliable and	Decision Is the VC carried over to Step 2? (Y/N)	Rationale	
4.0 Transportation							
4.1 System Capacity & Efficiency	4.1.1 Movement of People4.1.2 Movement of Goods	□ Yes □ No □ Yes	□ Yes □ No □ Yes	□ Yes □ No □ Yes	□ Yes □ No □ Yes	□ Yes □ No □ Yes	
		□ No	□ No	□ No	□ No	□ No	
	4.1.3 System performance during peak periods	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	
4.2 System Reliability	/ Redundancy	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	
4.3 Safety	4.3.1 Traffic Safety	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	
	4.3.2 Emergency Access	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	
4.4 Mobility & Accessibility	4.4.1 Modal integration and balance	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	
	4.4.2 Linkages to Population and Employment Centres	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	
	4.4.3 Recreation and Tourism Travel	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	
	4.4.4 Accommodation for pedestrians, cyclists,	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	

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Po	otential VCs		Cri	teria			
Factor	Sub-Factor	Are there residual environmental effects to the VC from the project? (Y/N and provide rationale) ⁴	the public, stakeholders, and	protected by law/legislation? (Y/N and list all applicable law/legislation) ⁶	Is the VC analyzable, e.g., qualitative, quantitative, measurable, etc., based on reliable and adequate data? ⁷ (Y/N and provide rationale)	Decision Is the VC carried over to Step 2? (Y/N)	Rationale
	snowmobiles, and specialized vehicles						
4.5 Network Compatibility	4.5.1 Network connectivity	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	
	4.5.2 Flexibility for future expansion	□ Yes □ No		□ Yes □ No	□ Yes □ No	□ Yes □ No	
4.6 Engineering	4.6.1 Constructability	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	
	4.6.2 Compliance with design criteria	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	
4.7 Construction Co	ost	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	
4.8 Traffic Operatio	ons	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	
5.0 Other factors id	lentified through the prelimin	hary impact assessment	process	.	1 	- I	
5.1 Species at Risk		□ Yes □ No	□ Yes	□ Yes □ No	□ Yes □ No	□ Yes □ No	
5.2 Health ⁹	5.2.1 Human health (mental and physical health and wellbeing)	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	



⁹ Following the completion of Round #1 of Consultation and Engagement during the development of the draft CEA Framework, the Project Team added Health factor and associated sub-factors based on feedback received from the Health Canada.

	Potential VCs		Cri	teria			
Factor	Sub-Factor	the VC from the project?	fects to valued by experts or by Is the VC identified or the public, protected by stakeholders, and law/legislation?		Is the VC analyzable, e.g., qualitative, quantitative, measurable, etc., based on reliable and adequate data? ⁷ (Y/N and provide rationale)	Decision Is the VC carried over to Step 2? (Y/N)	Rationale
	5.2.2 Air Quality and Climate Change	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	
	5.2.3 Noise Levels and Vibration	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	□ Yes □ No	







Appendix B: Potential Data and Information Sources

• This list is based on available references that have been previously reviewed for the preparation of the Initial Project Description





Type of Data/Information	Atmospheric Environment	Acoustic Environment	Physiography, Geology, Terrain and Soils	Groundwater	Surface Water	Natural Environment	Fluvial Geomorphology	Cultural Heritage- Built Heritage Resources and Cultural Heritage Landscapes	Archaeology	Social, Economic, and Health
Scientific and science-based literature	•	•	•	•	•	•	•	•	•	•
Law/legislation	•	•	•	•		Examples may include: • Fisheries Act • SARA • MBCA • ESA		Examples may include: • <i>Heritage</i> <i>Act</i>	•	•
Completed or in- progress EAs or projects (federally or any other jurisdiction)	•	•	•			•	•	•	•	•
Available mapping (e.g., historical air photos, geomorphological data, hydrological data, vegetation mapping, or topographical maps)	•	•			•	•	•	•	•	•
Government websites (e.g., for land use plans, development strategies, or open data)	•	•	•	•	•	•	•	•	•	•





Type of Data/Information	Atmospheric Environment	Acoustic Environment	Physiography, Geology, Terrain and Soils	Groundwater	Surface Water	Natural Environment	Fluvial Geomorphology	Cultural Heritage- Built Heritage Resources and Cultural Heritage Landscapes	Archaeology	Social, Economic, and Health
Regional studies conducted under CEAA 2012	•	•	•	•	•	•	•	•	•	•
Other regional studies (e.g., conducted by a province)	•	•	•	•			•	•	•	•
Monitoring information, status assessments, or management plans from resource management agencies	•	•	•	•		•		•	•	•
Input from the public, Indigenous Communities, the scientific community, and government agencies (e.g., PIC summary report, survey results, meeting minutes)		•				•	•	•	•	•
Baseline studies	 Examples may include: Draft Overview of Environmental Conditions and Constraints 		•	•	 Examples may include: Silver Creek Subwatershed Study: Background Report. 	•	•	•	 Examples may include: Stage 1 Archaeological Assessment, GTA West Corridor 	•



Type of Data/Information	Atmospheric Environment	Acoustic Environment	Physiography, Geology, Terrain and Soils	Groundwater	Surface Water	Natural Environment	Fluvial Geomorphology	Cultural Heritage- Built Heritage Resources and Cultural Heritage Landscapes	Archaeology	Social, Economic, and Health
	Working Paper Update (2015) • Environmental Conditions and Constraints Revised Draft Overview Report (2010)				Prepared for the Town of Halton Hills (Credit Valley Conservation, 2001)				Planning & EA Study—Phase 1, Regional Municipalities of Halton, Peel, and York and the County of Wellington, Ontario. Report submitted to the Ontario Ministry of Tourism, Culture and Sport, Toronto. PIF# P163-020- 2007 (ASI, 2009)	







